

# REPORT FOR DECISION



<b>DECISION OF:</b>	<b>CABINET</b>
<b>DATE:</b>	<b>14 DECEMBER 2016</b>
<b>SUBJECT:</b>	<b>BURY WHOLE SYSTEM TRANSFORMATION: DEVELOPMENT OF A ONE COMMISSIONING ORGANISATION</b>
<b>REPORT FROM:</b>	<b>LEADER OF THE COUNCIL</b>
<b>CONTACT OFFICER:</b>	<b>CHIEF EXECUTIVE  EXECUTIVE DIRECTOR FOR COMMUNITIES &amp; WELLBEING</b>
<b>TYPE OF DECISION:</b>	<b>EXECUTIVE (NON KEY DECISION)</b>
<b>FREEDOM OF INFORMATION/STATUS:</b>	This paper is within the public domain
<b>SUMMARY:</b>	<p>This report sets out the policy framework for whole system transformation in Bury and outlines the planned approach to the development of a One Commissioning Organisation.</p> <p>Cabinet are asked to endorse the planning framework for whole system transformation and the planned approach to the development of a One Commissioning Organisation in Bury set out in the Programme Initiation Document.</p>
<b>OPTIONS &amp; RECOMMENDED OPTION</b>	<p>The recommended options are to:</p> <ul style="list-style-type: none"> <li>• to endorse the planning framework, established by the Joint Leadership Team, as the methodology for delivering whole system transformation to support the corporate priorities and strategic outcomes of the Council and the Bury Locality Plan</li> </ul> <p>and</p> <ul style="list-style-type: none"> <li>• approve the planned approach to the development of the OCO between Bury Council and Bury Clinical Commissioning Group</li> </ul>
<b>IMPLICATIONS:</b>	
<b>Corporate Aims/Policy</b>	Do the proposals accord with the Policy

<b>Framework:</b>	Framework? <b>Yes</b> No
<b>Statement by the S151 Officer: Financial Implications and Risk Considerations:</b>	<p>Joint working between Local Authorities and the NHS is critical if both sectors are to address demand and budget pressure going forward.</p> <p>Development of OCO / LCO working arrangements are key to the approach in Bury.</p> <p>The report highlights the potential scale of pooled / aligned budgets.</p> <p>The figures shown are illustrative at this point; pending further due diligence work being undertaken.</p>
<b>Health and Safety Implications</b>	None
<b>Statement by Executive Director of Resources (including Health and Safety Implications)</b>	<p>Wider resource implications e.g. HR, IT, Property will be addressed in line with the project initiation document as the project progresses.</p> <p>This will be overseen through the establishment of a project board.</p>
<b>Equality/Diversity implications:</b>	Yes No (see paragraph below)
<b>Considered by Monitoring Officer:</b>	Yes JH <b>Health legislation contains powers enabling pooled budgets for prescribed functions of an NHS body and a local authority; in addition to integrated commissioning of services at a local level. The legislation does not specify a form of governance. As the programme of work continues, clear thought must be given to the extent of delegated authority , how decisions will be taken and other legal and governance issues.</b>
<b>Wards Affected:</b>	
<b>Scrutiny Interest:</b>	

**TRACKING/PROCESS**

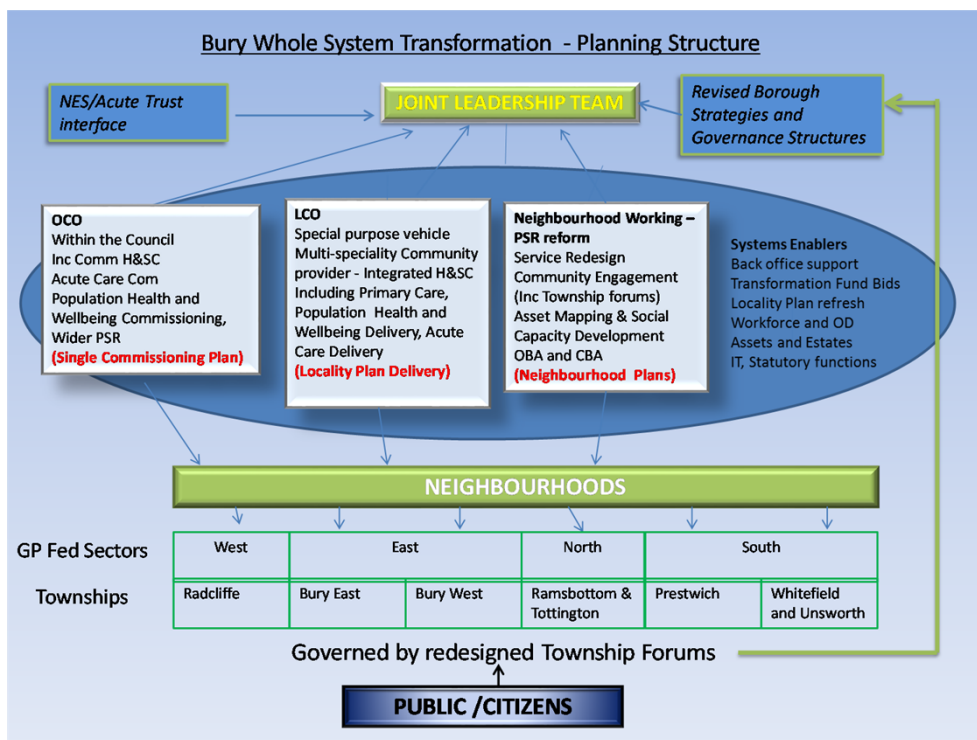
**DIRECTOR:**

Chief Executive/ Strategic Leadership Team	Cabinet Member/Chair	Ward Members	Partners

Scrutiny Committee	Cabinet/Committee	Council	

## 1.0 BACKGROUND

- 1.1 Bury’s Locality Plan, “Bolder, Braver Bury – Towards GM Devolution” is clear in its ambition and commitment to move the local health and social care economy towards a more financially sustainable position, improve wellbeing among the resident population and oversee a reduction in health inequalities.
- 1.2 Senior Leaders of Bury Council and Bury CCG have established a planning structure and work programme framework to provide leadership, oversight and co-ordination of the key work programmes needed to ensure whole system transformation and service redesign and to enable Bury to access the Greater Manchester (GM) Transformation Fund . (See Diagram 1)



- 1.3 Key features of the plans for redesigning and improving public services, relates specifically to the creation of a one commissioning organisation across Bury CCG and Bury Council (“OCO”) and a Locality Care Organisation (“LCO”) alongside the established Neighbourhood Working Programme.
- 1.4 A Programme Initiation Document has been produced that sets out the rationale and planned approach to the development of an OCO in Bury. It builds on the solid foundations of collaboration between the two organisations.

	<b>Section 75 £000</b>	<b>Wider Aligned Budget £000</b>	<b>In Collaboration £000</b>	<b>Total £000</b>
Bury CCG Budgets	130,989	118,956	28,440	<b>278,385</b>
Bury LA Budget	54,209	20,917	50,409	<b>125,535</b>
<b>TOTAL</b>	<b>185,198</b>	<b>139,873</b>	<b>78,850</b>	<b>403,920</b>

## 2.0 ISSUES

- 2.1 This programme of work seeks to ensure the successful integration of the commissioning functions of Bury Council and Bury CCG. The Programme will take the two respective organisations from their current forms by transitioning the CCGs functions into the Council by April 2017 and progressing to the final fully integrated entity.
- 2.2 It is planned to review and integrate commissioning functions and associated operational management arrangements. This will include redesigning existing resources in line with the wider developments of the Local Care Organisation and Neighbourhood Working arrangements.
- 2.3 The CCG will initially remain as a separate legal entity, with the Chief Operation Officer as the Accountable Officer for the CCG. It will continue to receive resources to meet the health needs of the registered population. However, these resources will be pooled and aligned, where legally possible and commissioning decisions will be governed by a single set of financial and business priorities. Table 1 presents an initial indicative view of the scope for the funding pools in relation to health and social care commissioning:

Table 1: Scope for Joint Funding Pools

- 2.4 The OCO will develop systems, structures and processes to deploy available resources to meet needs at a strategic level for whole groups of service users or populations, including developing policy directions, strategic priorities and service models. This will include procurement and shaping the market to meet needs in the most appropriate and cost effective way. The programme plan makes provision for due diligence processes, the development of shared risk and rewards strategies and for consultation and communication as the work is progressed
- 2.5 The proposals do not lead to any loss of accountability for the commissioning organisations. Bury Council and Bury CCG must both remain statutorily responsible and accountable for any functions that are delegated..

### **3.0 CONCLUSION**

- 3.1 The Joint Leadership Team for Bury Council and Bury CCG are leading a planned and co-ordinated strategic approach to transformation of public services across Bury, ensuring programmes of work that will meet both Council priorities and the stated intentions in the Locality Plan
  - 3.2 The One Commission Organisation Programme Initiation Document sets out the detailed planning for a key element of the transformation agenda that will require the support and approval of the Cabinet and the Board of the CCG in order to progress these plans
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#### **List of Background Papers:-**

One Commissioning Organisation Programme Initiation Document

#### **Contact Details:-**

**Pat Jones-Greenhalgh**  
**Executive Director of Communities & Wellbeing**